A regular meeting of the Kenosha Unified School Board was held on Tuesday, October 28, 2014, at 7:00 P.M. in the Board Room of the Educational Support Center. Mrs. Coleman, President, presided.

The meeting was called to order at 7:00 P.M. with the following Board members present: Mr. Kunich, Ms. Stevens, Mr. Flood, Mr. Bryan, Mrs. Snyder, Mr. Wade, and Mrs. Coleman. Dr. Savaglio-Jarvis was also present.

Mrs. Coleman, President, opened the meeting by announcing that this was a regular meeting of the School Board of Kenosha Unified School District. Notice of this regular meeting was given to the public by forwarding the complete agenda to all requesting radio stations and newspapers. Copies of the complete agenda are available for inspection at all public schools and at the Superintendent’s office. Anyone desiring information as to forthcoming meetings should contact the Superintendent’s office.

Mrs. Tanya Ruder, Executive Director of Community Partnerships and Media Relations, presented the School First/K-8 Attendance Support Awards. Mr. Scott Plank, Coordinator of Fine Arts, presented the Summer Student Art Show Collection Awards.

There were no Administrative or Supervisory Appointments.

Ms. Stevens introduced the Student Ambassador, Carly Brnak, from Reuther Central High School and she made her comments.

There was no Legislative Report.

There were views and comments by the public.

There were no Board member responses/comments.

Mrs. Coleman made a Board President remark.

Dr. Savaglio-Jarvis presented the Superintendent’s Report which included a Stand Up Kenosha pledge video.

The Board considered the following Consent-Approve items:

Consent-Approve item XI-A – Recommendations Concerning Appointments, Leaves of Absence, Retirements, and Resignations as contained in the agenda.

Consent-Approve item XI-B – Minutes of the 9/23/14 Special Meeting and Executive Session and the 9/23/14 Regular Meeting.
Consent - Approve item XI-C – Summary of Receipts, Wire Transfers, and Check Registers submitted by Ms. Heather Kraeuter, Accounting & Payroll Manager; Mr. Hamdan, Interim Chief Financial Officer; and Dr. Sue Savaglio-Jarvis, excerpts follow:

"It is recommended that the September 2014 cash receipt deposits totaling $492,329.28, and cash receipt wire transfers-in totaling $22,186,613.42, be approved. Check numbers 512815 through 513779 totaling $6,591,546.81, and general operating wire transfers-out totaling $346,058.90, are recommended for approval as the payments made are within budgeted allocations for the respective programs and projects.

It is recommended that the September 2014 net payroll and benefit EFT batches totaling $10,942,065.34 and net payroll check batches totaling $23,404.61, be approved."

Consent - Approve item XI-D – Policy and Rule 1110 – Parent/Guardian/Caregiver Surveys submitted by Mr. Kristopher Keckler, Executive Director of Information & Accountability, and Dr. Savaglio-Jarvis, excerpts follow:

“Policy and Rule 1110 – Parent/Guardian/Caregiver Surveys establishes the expectation that Kenosha Unified will actively and periodically seek out the input and feedback from its parents and guardians. During the August 12, 2014, Standing Committee meeting, this policy was discussed with a proposal from Kyle Flood to amend the duration of collecting survey results from every three years to every year. The committee recommendation was amended to every two years. The policy also was discussed and amended to promote the survey through the Communications Department and emerging media outlets.

The School Board approved revisions to Policy and Rule 1110 as a first reading on September 23, 2014, and it is recommended that the School Board approve the revisions to Policy and Rule 1110 – Parent/Guardian/Caregiver Surveys as a second reading at its October 28, 2014 meeting."

Mr. Bryan moved to approve the Consent Agenda as contained in the agenda. Mr. Kunich seconded the motion. Unanimously approved.

Dr. Savaglio-Jarvis presented the Handbook Policy Updates and Changes submitted by Mrs. Tanya Ruder, Executive Director of Community Partnerships and Media Relations; Mrs. Annie Petering, Human Resources Specialist; Mr. Rade Dimitrijevic, Human Resources Coordinator; Ms. Judy Rogers, Human Resources Coordinator; Mrs. Sheronda Glass, Executive Director of Business Services; and Dr. Savaglio-Jarvis, excerpts follow:

“Administration and Buelow Vetter attorneys reviewed and updated the policies listed below for a first reading by the board of education on September 23, 2014. For ease of viewing, the policies have been broken into three categories and will be considered for a second reading on October 28, 2014: no changes from September 23, 2014, grammatical/name changes from September 23, 2014, and language/content changes from September 23, 2014."
It is the recommendation of the administration that the board of education approve the updated policies listed above.

Attorney Joel Aziere from Buelow, Vetter, Buikema, Olson & Vliet, LLC was present and answered questions from Board members.

Attorney Aziere distributed and presented sample “good and sufficient reason” policy language pertaining to employee discipline as an alternative to the “just cause” or “arbitrary or capricious” policy language.

Mrs. Snyder moved to approve the revised handbook. Mr. Flood seconded the motion. Unanimously approved.

Mr. Patrick Finnemore, Director of Facilities, and Mr. Steven Knecht, Coordinator of Athletics/Physical Education, presented the Sports Advisory Committee Report submitted by Mr. Knecht, Mr. Finnemore, and Dr. Savaglio-Jarvis, excerpts follow:

"The committee, which is chaired by Steve Knecht, was formed shortly after Board approval and the membership includes a general committee as well as subcommittees for each of the three comprehensive high schools. Committee members were solicited in a number of ways and include athletic directors, coaches, principals, parents, community members, Board members, and other elected officials.

The Sports Advisory Committee with a great deal of help from Partners in Design Architects and Camosy Construction has developed detailed conceptual site plans and associated cost estimates which are provided as attachments to this report. The Committee made several changes to the original conceptual plans provided by staff at the start of the process which was expected and desired. It was important to identify and develop plans that balance the needs of each of the sports and schools as well as take into consideration how the community will view the final proposal. Not every idea was incorporated into the final proposal as the Committee recognized that it was important to develop a plan that was both comprehensive and fiscally responsible.

The scope of work identified by the Committee was evaluated by estimators from Camosy Construction at no cost and with no obligations. The estimate which includes architectural and engineering costs and a reasonable contingency is $16,685,000. The breakdown by school is:

- Bradford $9,587,000
- Indian Trail $620,000
- Tremper $6,478,000.

The potential major maintenance items listed as well as some of the other scope items will need to be done with or without a referendum within the next five years. Specifically, a total of $4,080,000 of the costs estimated in the attachment will need to be incurred whether or not we have a successful referendum. If these projects were funded as part of major maintenance they would account for all of the available funding over the next three years which would come at the expense of all of the other needs that exist in the
district. In reality these projects would need to be spread over several more years and numerous concessions would need to be made with other pressing maintenance needs.

The Sports Advisory Committee recommends that a referendum question be placed on the ballot in 2015 for the scope and associated cost estimate provided in this report.

This report was reviewed at the October 14, 2014, joint meeting of the Audit/Budget/Finance and the Planning/Facilities/Equipment Committees, and the combined committees voted unanimously to forward this report onto the Board for consideration.

Administration recommends Board approval of the plan developed by the Sports Advisory Committee as described in this report.”

Mr. Finnemore distributed and presented a sample athletic facilities referendum information sheet and Board members made the following suggestions relating to it:

- Mrs. Coleman suggested that #8 of the FAQs clearly state that Bradford would not get a stadium if the referendum does not pass;
- Mr. Bryan suggested that the information sheet state that the new athletic facilities would increase tourism; and
- Mr. Wade suggested that a survey be conducted to try to predict the success of the referendum.

Mr. Finnemore and Mr. Knecht answered questions from Board members.

Mr. Kunich moved to approve the plan developed by the Sports Advisory Committee as described in the report. Mr. Bryan seconded the motion. Unanimously approved.

Dr. Savaglio-Jarvis presented School Board Policy 5433 – Tobacco Use by Students submitted by Ms. Susan Valeri, Director of Special Education and Student Support; and Dr. Savaglio-Jarvis, excerpts follow:


Mr. Bryan asked for the following changes:

- Add the words “electronic cigarette” to the policy.
- Add three definitions to the policy that were provided by the Public Health Law Center for use in Wisconsin. Definitions included tobacco products, electronic cigarette, and tobacco-related devices.

At its October 14, 2014 meeting, the Personnel/Policy Committee did not have a quorum present. It is the recommendation of administration that the Board approve
updated Policy 5433—Tobacco Use by Students for a first reading this evening and a second reading on November 25, 2014.”

Ms. Valeri was present and answered questions from Board members.

Mr. Wade moved to approve School Board Policy 5433 – Tobacco Use by Students for a first reading. Ms. Stevens seconded the motion. Unanimously approved.

Dr. Savaglio-Jarvis presented School Board Policy 6210 – School Day/Year/Calendar submitted by Mr. Keckler and Dr. Savaglio-Jarvis, excerpts follow:

“Policy 6210 – School Day/Year/Calendar is recommended for revision as the state mandates have changed. In April of 2014, Governor Walker approved Act 257. This act removed the traditional 180-day minimum instructional day requirement. The historical minute requirement was not changed. Kenosha Unified has a past practice of including the equivalent of two full days of instruction for potential school closings.

The school calendar will be developed and approved at least 16 months prior to the start of the respective school year to allow for adequate planning and preparation. Due to potential school closings, late adjustments will be made in the best interests of instructional practice while still meeting the DPI requirements.

Certain district programs such as the extended year schools, alternative schools, and approved charter schools may continue to develop alternative calendars that best meet the needs of their students and program formats.

At its October 14, 2014 meeting, the Personnel/Policy Committee did not have a quorum present. Administration recommends that the Board approve proposed revisions of Policy 6210 School Day/Year/Calendar as a first reading this evening and a second reading at the November 25, 2014 regular school board meeting.”

Mr. Keckler was present and answered questions from Board members.

Ms. Stevens moved to approve School Board Policy 6210 – School Day/Year/Calendar for a first reading. Mrs. Snyder seconded the motion. Unanimously approved.

Mr. Keckler presented the Official Third Friday Enrollment Report – School Year 2014-15 submitted by Mrs. Lorien Thomas, Research Analyst; Ms. Renee Blise, Research Coordinator; Mr. Keckler; and Dr. Savaglio-Jarvis, excerpts follow:

“Annually, Administration provides the Kenosha Unified School Board with the District’s Official Third Friday Enrollment Report. The data contained in this report are also reported to the Wisconsin Department of Public Instruction (DPI) in its designated format. The School Board should note that this report contains only enrollment data and does not contain student membership data that are used to develop revenue projections and budgetary planning documents.
District-wide, enrollment decreased from 22,676 students in 2013-14 to 22,474 students in 2014-15. This decrease was expected in part as the effects of a declining birthrate are now present at the pre-kindergarten levels. The Kenosha community had 209 fewer births in 2010 when compared to 2009.

The District reported a decrease of -445 students in the elementary schools, though this decrease was mainly due to the KTEC expansion (grades PK-5) to a second campus. Middle school enrollment decreased by -121 students, and high school enrollment increased by +111 students.

The following sections are included in the Appendices:

Appendix 1 – Official Enrollment School Year 2014-15
- District enrollment by grade span
- District enrollment by grade level
- Total enrollment by school

Appendix 2 – Total Enrollment by School
- Enrollment by building, category, and grade level, grouped by elementary, middle, high, and special schools
- Summary recapitulation by category and grade span, with six (6) years of data

Appendix 3 – Class Size Averages by School
- Average class sizes for district elementary programs (middle and high school program averages are currently unavailable).
- Summary of average class sizes by elementary grade span and program, with six (6) years of data

At its October 14, 2014 meeting, the School Board Joint Audit/Budget/Finance & Personnel/Policy Standing Committee reviewed the 2014-15 Official Third Friday Enrollment Report and recommended that it be forwarded to the full School Board. Administration recommends that the School Board review the 2014-15 Official Third Friday Enrollment Report, which is an informational item.”

There were no questions from Board members.

This was an information item for discussion purposes only; therefore, no action was taken.

Dr. Savaglio-Jarvis presented the 2013-2014 Budget Carryovers to the 2014-2015 Budget submitted by Mr. Hamdan and Dr. Savaglio-Jarvis, excerpts follow:

“Historically, Kenosha Unified School District (KUSD) has prohibited the carryover of any utilized budget authority from one fiscal year to the next. Starting in the 2002-2003 budget year, the Board approved the elimination of all carryover dollars from site budgets.”
Occasionally, purchases that were authorized but not fully paid for by the close of the respective fiscal year lead to a request to carry budget dollars over to the next year to cover those expenses.

In addition, there are several exceptional items that are potentially carried over from year to year. Administration is requesting to carryover the following to the 2014-2015 fiscal year budget:

<table>
<thead>
<tr>
<th>Site Requested Carryover</th>
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<tr>
<td>Donation and Mini-Grant Carryover</td>
<td>$121,606</td>
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<tr>
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<td>$1,219,012</td>
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**Site Requested Carryovers**

This year we have a major carryover request due to the authorized purchases related to the new math curriculum adoption during the 2013-14 budget year that were processed after the fiscal year was closed and therefore recorded as 2014-15 expenditures. The purchases were authorized with the intent of the expenditures being offset by additional Medicaid revenues in the 2013-14 fiscal year. The total being requested for this item is $1,074,256.

The Department of Secondary School Leadership is also requesting carryover to cover a late arriving invoice related to ACT Explore preparation services provided by Sylvan Learning Center. Due to the length of time needed to administer the test and compile the data, the invoice was received after the fiscal year was closed. The total being requested for this item is $23,150.

**Donations and Mini-Grants**

During the 2013-2014 school year, several schools/departments received cash donations or mini-grants from outside organizations, most notably from the Education Foundation of Kenosha. Not all of the donated funds were completely spent by the end of the school year; therefore they have requested that these funds be carried over to the next year so that they can be used to complete the programs intended by the donors.

**Charter Schools**

The Charter Schools are allowed carryover of any unspent General Fund dollars, as stipulated in their individual contracts with the District. This is necessitated due to the unique funding of the schools, the responsibility they have for their entire budget, and their responsibility for future major maintenance issues or technology replacement not funded by the District. Starting fiscal year 2013, Charter School carryovers were accounted for as assigned portions of the General Fund Balance rather than be added as additional amounts in expense budgets as in the past. This method provides for more accurate year to year budgeting while preserving the Charter School’s access to their surplus funds. The schedule at the bottom of Attachment A shows the total balance in the Charter Fund Balance Reserve accounts as $1,242,188 as of June 30, 2014.

At its October 14, 2014 meeting, the Audit/Budget/Finance Committee voted to forward this report to the School Board for approval. Administration recommends that the School Board approve the 2013-2014 Budget Carryovers to the 2014-2015 Budget so that these carryover dollars can be incorporated into the adopted 2014-2015 budget."
Mr. Hamdan was present to answer questions from Board members but there were none.

Ms. Stevens moved to approve the 2013-2014 Budget Carryovers to the 2014-2015 Budget so that these carryover dollars can be incorporated into the adopted 2014-2015 budget. Mr. Wade seconded the motion. Unanimously approved.

Mr. Kunich left the meeting at 8:32 P.M.

Mrs. Coleman presented School Board Resolution 304 – National Bullying Prevention Month 2014 which read as follows:

“WHEREAS, bullying is unwanted physical, verbal, written, indirect and electronic behaviors that involve an observed or perceived power imbalance and may be repeated multiple times or is highly likely to be repeated; and

WHEREAS, bullying occurs in neighborhoods, playgrounds, schools and through technology, such as the internet and cell phones; and

WHEREAS, children who witness bullying often feel less secure, more fearful and intimidated; and

WHEREAS, families, schools, youth organizations, colleges, workplaces, places of worship and other groups are responsible for empowering and protecting their members and for promoting cultures of caring, respect and safety for everyone; and

WHEREAS, it is time to Stand Up Kenosha.

NOW, THEREFORE, be it resolved that Kenosha Unified School District does hereby proclaim October as the annual observance of National Bullying Prevention Month as a symbol of our commitment to the year-round struggle against bullying.

BE IT FURTHER RESOLVED, that a true copy of this resolution be spread upon the official minutes of the Board of Education, and that a signed copy be printed in the school district’s official newspaper of record.”

Mr. Bryan moved to approve Resolution 304 – National Bullying Prevention Month 2014 as presented. Ms. Stevens seconded the motion. Unanimously approved.

Mrs. Snyder presented School Board Resolution 305 – American Education Week November 16-22, 2014 which read as follows:

“WHEREAS, public schools are the backbone of our democracy, providing young people with the tools they need to maintain our nation’s precious values of freedom, civility and equality; and

WHEREAS, by equipping Kenosha’s youth with both practical skills and broader intellectual abilities, we give them hope for, and access to, a productive future; and
WHEREAS, education employees work tirelessly to serve our children and communities with care and professionalism; and

WHEREAS, schools encourage community, bringing together adults and children, educators and volunteers, business leaders, and elected officials in a common enterprise.

NOW, THEREFORE, be it resolved that Kenosha Unified School District does hereby proclaim November 16–22 as the annual observance of American Education Week.

BE IT FURTHER RESOLVED, that a true copy of this resolution be spread upon the official minutes of the Board of Education, and that a signed copy be printed in the school district’s official newspaper of record."

Mr. Kunich returned to the meeting at 8:34 P.M.

Ms. Stevens moved to approve Resolution 305 – American Education Week November 16-22, 2014 as presented. Mr. Flood seconded the motion. Unanimously approved.

Dr. Savaglio-Jarvis presented School Board Resolution 303 – Wisconsin School Board Appreciation Week October 5-11, 2014 which read as follows:

“WHEREAS, an excellent public education system is vital to the quality of life of our community and to the economic development of our state; and

WHEREAS, the members of the Kenosha Unified School District Board of Education are dedicated to children, learning and community, and devote many hours of service to public education as they continually strive for improvement, excellence and progress in education; and

WHEREAS, the district appreciates the vital role played by the local school board, which establishes policies to ensure an efficient, effective school system; and

WHEREAS, school board members are charged with representing our local education interests to state and federal government and ensuring compliance with state and federal law; and

WHEREAS, school board members selflessly devote their knowledge, time and talents as advocates for our school children and community’s future.

NOW, THEREFORE, be it resolved that Kenosha Unified School District recognizes and salutes the members of the Board of Education by proclaiming October 5-11, 2014, as Wisconsin School Board Appreciation Week.

BE IT FURTHER RESOLVED, that a true copy of this resolution be spread upon the official minutes of the Board of Education, and that a signed copy be printed in the school district’s official newspaper of record.”
Ms. Stevens moved to approve Resolution 303 – Wisconsin School Board Appreciation Week October 5-11, 2014 as presented. Mr. Bryan seconded the motion. Unanimously approved.

Mr. Hofer, Purchasing Agent, presented the Report of Contracts in Aggregate of $25,000 submitted by Mr. Hofer; Mr. Hamdan; Mr. Robert Neu, Interim Director of Title I/CLC Programs; Mrs. Glass; and Dr. Savaglio-Jarvis, excerpts follow:

“School Board Policy 3420 requires that “all contracts and renewals of contracts in aggregate of $25,000 in a fiscal year shall be approved by the School Board except in the event of an emergency as determined and reported to the School Board monthly by the Purchasing Agent.”

The contracts/agreements in aggregate of $25,000 that have been added to the Contract Management Database subsequent to September 23, 2014, with approval of the purchasing agent are shown in the database in coral color.

The following contracts/agreements have not been added to the Contract Management Database and are being presented for Board Approval. Purchase/Contract Rationale forms are attached for each vendor.

- Education Elements – $43,900
- Boys and Girls Club – $50,000.

There were no questions from Board members.

Mrs. Snyder moved to approve the contracts/agreements with Education Elements and the Boys and Girls Club and have them added to the contract management database. Ms. Stevens seconded the motion. Unanimously approved.

Mr. Hamdan presented the Resolution to Exceed Revenue Limit on Non-Recurring Basis (Debt Service Payments on Energy Efficiency Measures) presented by Ms. Kraeuter, Mr. Hamdan, and Dr. Savaglio-Jarvis, excerpts follow:

“At the June 25, 2013, Board meeting the Board voted to approve a resolution authorizing the sale of general obligation bonds not to exceed $17,000,000 in order to finance the Energy Efficiency Project, also previously approved by the Board. The Project involves energy efficiency and operational savings projects at District Buildings, including HVAC system upgrades, HVAC control system improvements, lighting improvements, roof, window and wall repairs and replacement, and constructing vestibules at building entrances.

Section 121.91(4)(o)1. of the Wisconsin Statutes provides that, upon the adoption by a school board of a resolution to do so, the District’s revenue limit may be increased by the amount spent in that school year on a project to implement energy efficiency measures or to purchase energy efficiency products, including the payment of debt service on bonds or notes issued to finance an Energy Efficiency Project. The Board must pass a resolution to exceed revenue limit for the net debt service amount each and every year of the debt service.
Administration requests that the Board approve the attached resolution to exceed revenue limit for the 2014-2015 fiscal year, on a non-recurring basis, for the purpose of servicing debt issued to finance the current Energy Efficiency Project.

Mr. Hamdan answered questions from Board members.

Ms. Stevens moved to approve the resolution to exceed revenue limit for the 2014-2015 fiscal year, on a non-recurring basis, for the purpose of servicing debt issued to finance the current Energy Efficiency Project. Mr. Bryan seconded the motion. Unanimously approved.

Mr. Hamdan presented the Formal Adoption of the 2014-2015 Budget submitted by Mr. Hamdan and Dr. Savaglio-Jarvis, excerpts follow:

“On July 22, 2014 the Board approved the preliminary 2014-2015 Budget with assumptions that were used as the guide to create the 2014-15 Budget. The Public Hearing of the 2014-2015 Budget and the Annual Meeting of Electors was held on Wednesday, September 10, 2014 in the auditorium of Indian Trail High School and Academy. The Board of Education has reviewed the District’s budget assumptions, received public input at their meetings, and has provided the direction to form the budget. Since the Public Hearing and Annual Meeting, administration has updated the budget to reflect key variables such as student membership, equalized property valuations, certified state aid, and tax levies. The State has provided KUSD with the official October 15 General Aid Certification that provided an additional $4,175,027 of state aid which resulted in a reduction of our tax levy.

The 2014-15 Budget will include a proposed tax levy of $89,307,794. The proposed tax levy for the General Fund is the maximum amount allowable within State law without going to referendum. The overall 4.30% decrease in total tax levy equates to $4,009,332 less in tax dollars for the Kenosha Unified School District as compared to the previous year.

The total mill rate per $1,000 of equalized valuation is $11.22, a 7.46% decrease as compared to the prior year. The Equalized Property Values increased by 3.42% from last year which contributed to the overall mill rate decrease.

It is requested that the Board of Education accept the following recommendations:

1. Formally adopt the District’s 2014-2015 Budget using the accompanying Budget Adoption Motion (Attachment C).

2. Direct Administration to prepare a class one legal notice to be published publicly within ten days of the adoption (Attachment D).

3. Approve the property tax levy to be collected from the municipalities within the School District in the amount of $72,788,341 for the General Fund, $15,019,453 for the Debt Service Fund, and $1,500,000 for the Community Service Fund. The Board must approve levy amounts on or before November 1st each year, per Wis. Stats. 120.12 (3)(a).
4. Direct the District Clerk to certify and deliver the Board approved tax levy to the Clerk of each municipality on or before November 10, 2014."

Mr. Hamdan presented a PowerPoint presentation which covered the following topics: the 2014-15 proposed budget – general fund (10), the general fund ending balance, the fund balance analysis (DPI data as of 6/30/13), budget variables, KUSD enrollment trend (revenue limit membership FTE), the allowable per member revenue increase/decrease, the revenue limit, the 2014-2015 revenue limit calculation, the revenue limit history, KUSD fund structure, the total tax levy history, the tax levy changes, the Mill rate, and the 2014-2015 budget timeline.

There were no questions from Board members.

Mr. Kunich moved to approve the 2014-2015 budget for Kenosha Unified School District, as presented, for all funds to show expenditures, other revenues, and tax levies in summary; that Administration prepare a class one legal notice and it be published publicly within ten days of the adoption; approve the property tax levy to be collected from the municipalities within the School District in the amount of $72,788,341 for the General Fund, $15,019,453 for the Debt Service Fund, and $1,500,000 for the Community Service Fund, and that the District Clerk certify and deliver the Board approved tax levy to the Clerk of each municipality on or before November 10, 2014. Ms. Stevens seconded the motion. Unanimously approved.

Mr. Flood presented the Donations to the District as contained in the agenda.

Mr. Flood moved to approve the Donations to the District as contained in the agenda. Mr. Bryan seconded the motion. Unanimously approved.

Mr. Bryan moved to adjourn the meeting. Mr. Kunich seconded the motion. Unanimously approved.

Meeting adjourned at 8:59 P.M.

Stacy Schroeder Busby
School Board Secretary